

**GOVERNMENT OF THE RUSSIAN FEDERATION**

**ORDER**

**September 2, 2021**

**No. 2424-p**

**MOSCOW**

1. To approve the attached National Plan ("roadmap") for the Development of Competition in the Russian Federation for 2021-2025 (hereinafter – "National Plan").

2. The implementation of the National Plan is carried out by the relevant federal executive bodies within the established number of employees of their central and regional offices and the budgetary allocations provided in the federal budget for the performance of their functions in the established field.

3. Heads of federal executive bodies responsible for the implementation of the National Plan shall:

ensure the implementation of the National Plan;

send information on the implementation of the National Plan to the FAS Russia on a quarterly basis, not later than the 5th day of the month following the reporting quarter.

4. The FAS Russia shall:

ensure monitoring and control of the implementation of the National Plan;

submit information on the implementation of the National Plan to the Government of the Russian Federation on a quarterly basis, not later than the 25th day of the month following the reporting quarter.

5. To recommend to the state authorities of the constituent entities of the Russian Federation:

to ensure annual publication of information on the results of the implementation of the state policy on the development of competition, including the

provisions of the National Plan on the official websites of the executive authorities responsible for the implementation of the state policy on the development of competition in the constituent entities of the Russian Federation;

to approve roadmaps for the promotion of the development of competition in the constituent entities of the Russian Federation for 2022-2025 before January 1, 2022;

to ensure equal access of educational organizations of all forms of ownership and individual entrepreneurs to participation in the system of personalized financing of additional education for children (with the exception of financing additional education in children's art schools) before December 31, 2023;

to ensure the implementation of measures aimed at increasing the number of non-stationary and mobile retail facilities, as well as their retail spaces by December 31, 2024;

to determine the composition of the property owned by the constituent entities of the Russian Federation that is not used to implement the functions and powers of state authorities of the constituent entities of the Russian Federation before January 1, 2024;

by December 31, 2025:

to ensure the privatization of property owned by the constituent entities of the Russian Federation that is not used to implement the functions and powers of state authorities of the constituent entities of the Russian Federation;

with the participation of local government authorities, to ensure the organization of an inventory of cemeteries and burial places, based on the results of such an inventory, to create and maintain in the constituent entities of the Russian Federation the registers of cemeteries and burial places and publish them on regional portals of state and municipal services.

6. To recommend to local government authorities:

to ensure the implementation of measures aimed at increasing the number of non-stationary and mobile retail facilities and retail spaces for them by December 31, 2024;

to determine municipal property that does not meet the requirements for categorization of property intended for the implementation of the functions and powers of local government authorities before January 1, 2024;

to ensure the privatization or reprofiling (change of purpose of property) of municipal property that does not meet the requirements for categorization of property intended for the implementation of the functions and powers of local government authorities before December 31, 2025.

Chairman

M. Mishustin

Government of the Russian Federation

APPROVED  
by the Order of the Government  
of the Russian Federation  
September 2, 2021  
No. 2424-p

**NATIONAL PLAN ("ROADMAP") for the development of competition in  
the Russian Federation for 2021-2025**

I. Evaluation of the implementation of the state policy on the development of  
competition

Decree of the President of the Russian Federation No. 474 of July 21, 2020  
"On the National Development Goals of the Russian Federation until 2030" defines  
five national development goals of the Russian Federation:

preservation of the population, health and well-being of people;  
opportunities for self-realization and talent development;  
comfortable and safe living environment;  
decent, efficient labor and successful entrepreneurship;  
digital transformation.

Achieving these national goals is a multifaceted task, the solution to which  
largely depends on the effectiveness of the state policy in a wide range of areas –  
from macroeconomic policy, creating a favorable investment climate, including the  
development of the financial and tax system, reducing administrative and  
infrastructural barriers to protecting the rights of citizens and regional policy.

Competition policy is a set of consistent measures taken by the state in order  
to provide conditions for competition between economic entities, increase the  
efficiency and competitiveness of the Russian economy, modernize enterprises and

create conditions for providing citizens with goods and services in a cost-effective way.

On December 21, 2017 the Executive Order of the President of the Russian Federation No. 618 "On State Competition Policy Guidelines" was adopted (hereinafter – the Executive Order No. 618). The key goal of the Executive Order No. 618 is enhancing national economy, increasing customer satisfaction by expanding the range of goods, works, services, improving their quality and reducing prices.

Therefore, meeting competition development objectives is one of the key elements for ensuring achievement of national goals.

The National Plan for the Development of Competition in the Russian Federation for 2018-2020, approved by the Executive Order No. 618, is focused on achieving the competition development objectives and goals in the key sectors of economy.

On April 5, 2018 the meeting of the State Council of the Russian Federation was held in order to discuss priority areas of activities in the constituent entities of the Russian Federation for competition development.

Main approaches to implementation of the pro-competitive policy in the regions of the Russian Federation are embodied in the standard of the competition development in the constituent entities of the Russian Federation, approved by the Decree of the Government of the Russian Federation No. 768-p of April 17, 2019.

Competition development issues have become an integral part of the regional economic policy, and "roadmaps" for competition development in commodity markets, aimed at achieving key indicators established at regional level, have been developed and are being implemented in all constituent entities of the Russian Federation.

Today the implementation of existing strategic documents and orders has led to the creation of legal and organizational framework of competition development in the Russian Federation.

Positive role in the development of competition belongs to state programs and competition development plans implemented before 2018, including:

State Program for Demonopolization of Economy and Development of Competition in the Markets of the Russian Federation (Fundamental Directions and Priority Measures), approved by the Decree of the Government of the Russian Federation No. 191 of March 9, 1994 "On the State Program for Demonopolization of Economy and Development of Competition in the Markets of the Russian Federation (Fundamental Directions and Priority Measures)";

Program on Competition Development in the Russian Federation, approved by the Decree of the Government of the Russian Federation No. 691-p of May 19, 2009;

action plan ("roadmap") "Development of Competition and Improvement of Antimonopoly Policy", approved by the Decree of the Government of the Russian Federation No. 2579-p of December 28, 2012.

Certain results have been achieved following the implementation of the National Plan for the Development of Competition in the Russian Federation for 2018-2020, approved by the Executive Order No. 618, action plan ("roadmap") for development of competition in economic sectors of the Russian Federation and transition of selected natural monopolies from the state of natural monopoly to a competitive market for 2018-2020, approved by the Decree of the Government of the Russian Federation No. 1697-p of August 16, 2018.

Thus, it has been possible to ensure a minimum of three economic entities with at least one of them from private sector in each economic sector of the Russian Federation apart from natural monopolies and defense-industrial sector.

This key indicator reflects quantitative change of the state of competition in commodity markets while laying the foundation for meeting objectives relating to qualitative changes.

The number of cases concerning violations of antimonopoly legislation by public and self-governing authorities reduced in half in 2020 comparing to 2017.

Among activities implemented under the National Plan on the Development of Competition in the Russian Federation for 2018-2020, the most significant ones in terms of the economic effect and positive impact on the economy of the Russian Federation are the following:

introduction of the Federal Law "On Amendments to the Federal Law "On State and Municipal Unitary Enterprises" and the Federal Law "On Protection of Competition", aimed at prohibiting unitary enterprises in the competitive markets and reducing the state sector's share in the economy;

abolition of national and intra-network roaming on the territory of the Russian Federation;

implementation of regulations on non-discriminatory access to public postal service and heat supply markets;

extension of the scope of exchange trade of spot goods (oil, petroleum products, natural gas, wood, sugar, grain etc.) and derivative financial instruments, improvement in marketability of the main types of agriculture products in agroindustrial complex, expansion of sales geography of goods, sold on exchange;

holding, in the context of enhanced fight against cartels and other anticompetitive agreements, of the 18 session of the UNCTAD Intergovernmental Group of Experts on Competition Law and Policy, which resulted in the approval of the Guiding Policies and Procedures under Section F of the UN Set on Competition;

limitation of possibility for regional executive authorities to take decisions on establishing indices for utility charges higher than limit levels;

integration of the principle of price (tariffs) regulation, stimulating organizations to reduce costs;

integration of the method of marginal pricing for public telecommunication and postal services;

transition to market pricing through the formation of exchange-traded and over-the-counter price indicators for natural gas in the field of gas supply.

Implementation of the abovementioned activities contributed to the achievement of objectives and goals, defined by the Executive Order No. 618, including:

development of competition in the areas of economic activity of state enterprises and enterprises with state participation (in particular, the number of unitary enterprises decreased by 31.8% in 2018-2020);

increased customer satisfaction, including by lowering prices (as a result of the abolition of intra-network roaming, savings for consumers amounted to about 6 billion rubles and volume of these communication services increased);

equal access to goods and services of subjects of natural monopolies (in particular, as a result of the implementation of regulations on non-discriminatory access to heat supply market, conditions have been created to overcome barriers, such as excessive documentary requirements, unreasonable refusal to provide services, long wait, and no guarantee of results in the process of consumers accessing services).

However, not all measures provided for by the programs turned out to be sufficient for the effective competition development.

At the beginning of the current decade, the Russian economy faced long-term systemic challenges, reflecting both global trends and internal development barriers.

Analysis of global economic processes allows us to draw conclusions about a significant change in traditional approaches and the system of economic relations. Digital transformation has become one of the main factors of global economic growth at the present stage.

Structural shifts in the economy are happening more and more rapidly. The changes taking place are so significant that they can be characterized as the largest technological transition in history, when the abundance of natural resources and the inexpensiveness of labor are no longer the main factors of economic growth.

Another challenge for the Russian economy and the global economy as a whole was the spread of the new coronavirus infection (COVID-19). Many countries



around the world have taken preventive measures: closed borders, stopped air traffic, introduced self-isolation and quarantine regimes.

The following factors continue to restrain the development of competition:  
high share of public sector in the economy;  
monopolization of markets and their oligopoly nature;  
insufficient share of small and medium-sized business in the structure of the Russian economy;  
continued barriers to access infrastructure.

Each of the above factors directly affect the stability of the economic "immunity" of the Russian Federation to the current situation and developing global economic crisis.

Addressing issues of improving legal and organizational measures to ensure, protect and develop competition, which make it possible to withstand global economic challenges, is possible only if internal restrictions that hinder economic growth are overcome.

At the next stage of the implementation of the state policy on the development of competition, qualitative systemic, institutional and organizational changes are needed, as well as further steps to develop competition in the sectors of the national economy.

## II. Objectives, key indicators and expected results of competition development

1. The objectives of the National Plan ("roadmap") for the Development of Competition in the Russian Federation for 2021-2025 (hereinafter – "National Plan") are determined by the goals of ensuring economic growth and the need to overcome barriers restraining the development of the Russian economy, and include:

development of fair competition in commodity markets;  
reduction of barriers for suppliers and consumers of goods, works and services;

deregulation of the spheres of natural monopolies and certain regulated areas of activity in which conditions for the development of competition have been created, based on analysis of the state of competition;

ensuring effective and transparent management of state and municipal property, including drawing into economic circulation of unused and non-core state and municipal property (including in the social sphere), unification of procedures for disposing state and municipal property on the basis of online auctions;

ensuring equal operational environment in competitive markets for state-owned companies and privately owned companies;

development of small and medium-sized businesses;

unification and systematization of state and municipal preferences to economic entities;

replacement of measures of state regulation of economic relations with measures of economic stimulation;

ensuring non-discriminatory access to natural resources;

development of organized (on-exchange) trade of goods, derivative financial instruments, underlying asset of which is a commodity, including creation in the Russian Federation of on-exchange commodity market of futures contracts and other commodity derivatives meeting international standards, creation of conditions for export sales of on-exchange goods on Russian exchanges for rubles;

digitalization of antimonopoly and tariff regulation;

expanding and improving the efficiency of international cooperation aimed at ensuring protection and development of competition, as well as restoring conditions for competition in the Russian Federation in case of violation of antimonopoly legislation;

creating conditions for the development of competition in the field of state defence order, stimulating increase in the share of government contracts concluded through competitive procedures, and increasing efficiency of the pricing mechanism in the field of state defence order;

development of interspecific competition and competition between companies in the field of transport, taking into account the need to ensure the safety and financial stability of carriers.

2. In order to control the fulfillment of the tasks set and achieve the goals of improving the state policy on the development of competition, the following key indicators of the development of competition are established:

<b>Key indicator</b>	<b>Unit of measurement</b>	<b>2025</b>	<b>Responsible executive bodies</b>
1. The share of organizations with state and municipal participation in the sectors (areas) specified in paragraph 3, section II of the National Plan [1]	percentage	less than in 2020	federal executive bodies exercising functions of developing and implementing state policy in the areas specified in paragraph 3, section II of the National Plan
2. The number of employed by small and medium-sized businesses, including individual entrepreneurs	million people	at least 25	federal executive bodies exercising functions of developing and implementing state policy in the areas specified in paragraph 3, section II of the National Plan
3. The share of procurement in monetary terms, carried out by joint-stock companies included in the lists approved by the orders of the Government of the Russian Federation of January 23, 2003 No. 91-p and August 30, 2017 No. 1870-p, in accordance with the legislation of the Russian Federation governing the procurement of goods, labor, services by certain types of legal entities, from a single supplier (executor, contractor) in relation to the total volume of such	percentage	less than in 2020	federal executive bodies exercising functions of developing and implementing state policy in the areas specified in paragraph 3, section II of the National Plan

procurement in monetary terms, with the exception of procurement of goods, labor, services, the cost of which does not exceed 600 thousand rubles, procurement of goods, labor, services of subjects of natural monopolies, as well as procurement made in connection with the recognition of competitive procurement as failed			
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[1] The methodology for calculating the share of organizations with state and municipal participation is approved by the FAS Russia.

3. Expected results of the development of competition in certain sectors (areas) of the economy (types of activity):

<b>Expected results</b>	<b>Responsible executive bodies</b>
<b>1. Agro-industrial complex</b>	
At federal and regional levels, possibility for agricultural producers to submit applications for subsidies in electronic form through the state information system	Ministry of Agriculture
Increase in the number of small and medium-sized businesses, including farms and agricultural cooperatives, that received subsidies	Ministry of Agriculture
Expanded range of agricultural goods sold on-exchange	Ministry of Agriculture FAS
<b>2. Information technology</b>	
There are no unitary enterprises in the markets of information technology services, including the markets of software, hardware and software systems (development, support, implementation, provision of access, operation), with the exception of cases provided for by federal laws	Ministry for Digital Technology, Communication and Mass Media
Introduction into commercial operation of an information and analytical system for comparing prices for homogeneous goods, labor, services in the field of state defence order and in the civil sphere: number of users of the information and analytical system for comparing prices for homogeneous goods, labor, services in the field of state	FAS Ministry of Defence

defence order and in the civil sphere - one thousand in 2023; number of users of the information and analytical system for comparing prices for homogeneous goods, labor, services in the field of state defence order and in the civil sphere - 20 thousand in 2025	
Implementation of the functionality of a specialized trading platform, which provides for the possibility of holding sealed bids, information about which contains state secret	FAS Federal Security Service Federal Service for Technical and Export Control Ministry of Finance
<b>3. Municipal solid waste</b>	
Increase to 30% by 2025 the volume of municipal solid waste transported by privately owned organizations (non-state and non-municipal organizations) and not affiliated with a regional municipal solid waste handling provider	Ministry of Natural Resources and Environment
<b>4. Financial markets</b>	
Provision of equal access to state subsidy programs from the budget of concessional financing for financial organizations, including small and medium-sized businesses	FAS Ministry of Finance with the participation of Bank of Russia
Open procedures for the selection of credit or other specialized financial institutions - agents for placement, redemption, exchange, servicing and refinancing of federal loan bonds for the population, as well as possibility of selling these bonds to the population through the use of electronic platforms that provide remote interaction of financial organizations with consumers of financial services	Ministry of Finance FAS with the participation of Bank of Russia
Creation of least one new market for derivative financial instruments, the underlying asset of which is a good	FAS Ministry of Finance with the participation of Bank of Russia
<b>5. Natural resources</b>	
Expanded access of organizations with the required experience and financial resources to be potential users of areas of the unallocated subsoil reserve fund of federal significance located on the continental shelf of the Russian Federation	Ministry for Development of Russian Far East Ministry of Natural Resources and Environment FAS
<b>6. Electric-power industry</b>	
Reduction in terms of technological connection to electric networks to 90 days by 2025 in cases where the maximum capacity of the applicant is up to 150 kW and the grid operator requires construction of the "last mile" at a distance of 300 - 500 meters	Ministry of Energy
Processing papers for connection (technological connection) of capital construction facilities to engineering	Ministry of Energy

and technical support networks in electronic form in at least 40 constituent entities of the Russian Federation by 2025	
No increase in the territories of pricing zones of the wholesale market for electric energy and capacity, for which the features of the functioning of the wholesale and retail markets are established	Ministry of Energy
The share of privately owned organizations is not less than: 30% for organizations that produce electricity in the retail market; 30% for organizations that sale and purchase electricity in the retail market	FAS
<b>7. Transport</b>	
Air transport: Provision of equal conditions for the distribution of air tickets through global and Russian booking systems	Ministry of Transportation
Presence of at least one independent operator, not included in the group of persons with the airport operator, providing ground handling services at airports with a passenger turnover of more than 3 million people per year	Ministry of Transportation
Railway transport: Development of a digital platform to ensure the interaction of shippers, carriers, and operators in the framework of freight transportation by rail on a non-discriminatory basis	Ministry of Transportation
Public transport (buses): The share of services (work) for the transportation of passengers by automotive transport: on municipal routes of regular transportation provided by privately owned organizations - at least 20%; on intermunicipal routes of regular transportation provided by privately owned organizations - at least 30%	Ministry of Transportation Ministry of Economic Development
<b>8. Education</b>	
Introduction in all constituent entities of the Russian Federation of a system of personalized financing of additional education for children no later than 2024 (with the exception of financing of additional education in children's art schools)	Ministry of Education
Development in the constituent entities of the Russian Federation of measures to support private educational organizations that implement the educational program of preschool education and (or) provide supervision and care for children	Ministry of Education Ministry of Economic Development
Inclusion in exemplary principal educational programs of primary general and secondary general education of topics devoted to development of competition	Ministry of Education
The share of children receiving education in private educational organizations out of the total number of children receiving education is at least: 1.6% in preschool	Ministry of Education

education market; 1% in general education market; 7.5% in secondary vocational education market	
<b>9. Healthcare</b>	
In the medicine markets to carry out work until July 1, 2022 to determine the interchangeability of medicines for at least 50% of medicines, until December 31, 2022 - at least 55%, until December 31, 2023 - at least 60%, until December 31, 2024 - at least 65%, until December 31, 2025 - at least 70%	Ministry of Health
Introduction of the system of reimbursement of the cost of medicine provision in at least 10 pilot regions by 2023, in all regions by 2025, subject to the allocation of sufficient funds for the pilot project	Ministry of Health
The share of privately owned organizations in the markets of medical services - at least 10%, including the share of small and medium-sized businesses - at least 80%; in the retail markets of medicines, medical devices - at least 70%	Ministry of Health Ministry of Economic Development
<b>10. Funeral services</b>	
Creation of registers of cemeteries and burial sites in the constituent entities of the Russian Federation and their publication on regional portals of state and municipal services, such registers include information about existing cemeteries and burial sites: in relation to 20% of the total number of existing cemeteries - until December 31, 2023; 50% - until December 31, 2024; all existing cemeteries - until December 31, 2025	Ministry of Construction, Housing and Utilities Ministry for Digital Technology, Communication and Mass Media Ministry of Economic Development
In the constituent entities of the Russian Federation until September 1, 2023: creation of registries of economic entities entitled to provide funeral services and their publishing on regional portals of state and municipal services; provision of services for organizing funerals in accordance with the "one contact" principle based on competition with the provision to persons responsible for burials of full information about these economic entities contained in such registers, including the cost of ritual services provided by economic entities	Ministry of Construction, Housing and Utilities Ministry for Digital Technology, Communication and Mass Media Ministry of Economic Development
Provision of funeral services in accordance with the "one contact" principle	Ministry of Construction, Housing and Utilities Ministry for Digital Technology, Communication and Mass Media Ministry of Economic Development
<b>11. Energy</b>	
Gas: When trading natural gas, at least 10% of the total volume of deliveries to the territory of the Russian Federation is	FAS Ministry of Energy

the volume of gas supplied under contracts concluded on-exchange with participation of at least 5 sellers	
Creation of liquid on-exchange and over-the-counter price indicators for natural gas and liquefied hydrocarbon gas	FAS Ministry of Energy
Use of on-exchange and over-the-counter price indices in the areas of tax and budgetary regulation	Ministry of Finance Federal Tax Service Ministry of Energy FAS
The terms of connection (technological connection) to gas distribution networks are no more than 135 days for applicants of the first category in accordance with the Rules for Connection (Technological Connection) of Capital Construction Facilities to Gas Distribution Networks, approved by the Decree of the Government of the Russian Federation of December 30, 2013 No. 1314 "On Approval of the Rules for Connection (Technological Connection) of Capital Construction Facilities to Gas Distribution Networks, and on Amending and Recognizing as Ineffective Certain Acts of the Government of the Russian Federation"	Ministry of Energy Ministry of Construction, Housing and Utilities FAS
Registration of documents for connection (technological connection) of capital construction facilities to gas distribution networks is carried out through multifunctional centers in at least 45 constituent entities of the Russian Federation	Ministry of Economic Development Ministry of Energy FAS
Reduction in volumes of cross-subsidizing within the framework of long-term tariff regulation	Ministry of Economic Development Ministry of Energy FAS
Oil and oil products: Increase in the share of oil products (automobile gasoline, aviation kerosene, bitumen, liquefied petroleum gas, diesel fuel, heating oil) sold on-exchange in the total production volume compared to 2020	FAS Ministry of Energy
Development of oil and oil products export through transparent forms of trade (organized bidding, auctions)	FAS Ministry of Energy
Development of the Urals crude oil and increase in its liquidity as an independent reference grade	Ministry of Energy
Development of over-the-counter price indices for aviation kerosene in consuming centers	FAS Ministry of Energy
Development of on-exchange and over-the-counter price indices for bitumen and marine fuel in consuming centers, for oil products sold in small wholesale	FAS Ministry of Energy
Use of on-exchange and over-the-counter price indices in the areas of tax and budgetary regulation	Ministry of Finance Federal Tax Service Ministry of Energy
Coal industry:	FAS Ministry of Energy



The volume of steam coal sold on-exchange is at least 10% of deliveries to the territory of the Russian Federation	with the participation of other executive bodies
Use of on-exchange and over-the-counter price indices in order to increase the efficiency of tax and budgetary regulation	Ministry of Finance Federal Tax Service Ministry of Energy FAS
Creation of liquid on-exchange and over-the-counter price indicators for steam coal	FAS Ministry of Energy
<b>12. Chemical and petrochemical industries</b>	
Share of chemical and petrochemical products sold on organized tenders out of the total supply to domestic market, including in small-scale segment, for paraffin, o-xylene, toluene is no less than 10% of sales on the territory of the Russian Federation of each producer, occupying dominant position in respective commodity markets	FAS Ministry of Energy
Extension of the list of chemical and petrochemical products sold on organized tenders, taking into account demand	FAS Ministry of Energy Ministry of Industry and Trade
Creation of liquid on-exchange and over-the-counter price indicators for mineral fertilizers, paraffin, o-xylene, toluene	FAS Ministry of Energy Ministry of Industry and Trade
<b>13. Construction</b>	
Transition to the cooperation among urban construction entities, public authorities, and self-governing authorities in a unified digital environment for lifecycle management of capital construction objects on the basis of unified classifiers, formats and time limits of data exchange that take into account the possibility of using information modeling technologies	Ministry of Construction, Housing and Utilities FAS
The share of privately owned organizations is not less than 91% in construction works	Ministry of Construction, Housing and Utilities
<b>14. Trade</b>	
Increase in the number of non-stationary retail facilities and trading places for them by no less than 10% by the 2025 comparing to 2020	Ministry of Industry and Trade with the participation of executive bodies of the constituent entities of the Russian Federation
<b>15. Forest</b>	
Development of liquid on-exchange tenders of timber	FAS Ministry of Natural Resources and Environment Ministry of Industry and Trade

Creation of liquid on-exchange indicators for timber, based on the results of timber on-exchange tenders	FAS Ministry of Natural Resources and Environment Ministry of Industry and Trade
Usage of on-exchange and over-the-counter price indexes in tax and budgetary regulation	Ministry of Finance Federal Tax Service Ministry of Natural Resources and Environment FAS Ministry of Industry and Trade

### III. Activities of the National Plan

<b>Activity</b>	<b>Document</b>	<b>Period of execution [2]</b>	<b>Responsible executive bodies</b>
1. Further work on privatization of federal property not used for state purposes and powers (non-core property).	Report to the Government of the Russian Federation	annually	Ministry of Finance Federal Agency for State Property Management FAS Bank of Russia with respect to financial organizations
2. Ensuring regular publishing on official websites of information on the results of implementation of the competition development state policy, including provisions of the National Plan and action plans ("road maps") for competition development at federal level.	Report to the Government of the Russian Federation	annually	FAS federal executive bodies responsible for implementation of the National Plan
3. Ensuring effective detection and	Federal law	July 2022	FAS

suppression of cartels through amendments to the legislation of the Russian Federation.			
4. Ensuring assessment of substitutability of medicine on the territory of the Russian Federation.	Report to the Government of the Russian Federation	July 1, 2022 December 31, 2022 December 31, 2023 December 31, 2024 December 31, 2025	Ministry of Health
5. Approving the concept of the wholesale food market development in the Russian Federation.	Decree of the Government of the Russian Federation	March 1, 2022	Ministry of Industry and Trade
6. Approving the action plan ("road map") for development of organized (on-exchange) trade for 2022-2025, including: usage of on-exchange and over-the-counter indicators in tax and budgetary regulation; development of derivatives market, market for derivative financial instruments; organization and development of on-exchange trade of goods that previously didn't participate in organized tenders, export goods to the BRICS, EAEU countries; formation of the system of national market price indicators for key groups of goods, taking into account exchange prices, including the ones formed in international and foreign organized exchange tenders; organization of on-exchange tenders of petroleum products	Decree of the Government of the Russian Federation	March 1, 2022	FAS Ministry of Energy Ministry of Finance Federal Tax Service Ministry of Economic Development with the participation of Bank of Russia and other executive bodies

<p>with delivery basis where no less than three producers sell petroleum products at the same time, for ensuring competition among producers within one exchange instrument; development of small-scale on-exchange tenders of petroleum products on the basis of commodity supply operator, including with engagement of independent oil depots; engagement at the level of the subjects of the Russian Federation of all producers operating in each subject of the Russian Federation in organized tenders of small wholesale; formation of petroleum products price indicators, taking into account quotations of the Russian exchange futures market, information on over-the-counter agreements, exchange spot tenders indicators, as well as export alternative prices (netback) and other foreign markets price information.</p>			
<p>7. Approving the action plan ("road map") for competition development in financial services markets for 2022-2025 which specifies the list of key indicators ensuring: lower barriers</p>	<p>Decree of the Government of the Russian Federation</p>	<p>March 1, 2022</p>	<p>FAS Ministry of Finance with the participation of Bank of Russia</p>

<p>for financial services providers; greater possibilities for customers to make free informed choice, including financial services provider change; improved data turnover regulation, including ensuring competitive access to information for financial organizations; formation of the legal framework for antimonopoly regulation of financial organizations activity, developing digital and other services on the basis of ecosystems (multi-service platforms), including foreign ecosystems; development of institution of responsibility of public authorities for actions that distort financial market competitive field.</p>			
<p>8. Approving the action plan ("road map") for competition development in the area of science together with the Russian Academy of Sciences.</p>	<p>Decree of the Government of the Russian Federation</p>	<p>March 1, 2022</p>	<p>Ministry of Science and Higher Education FAS Ministry of Education</p>
<p>9. Ensuring effective functioning of the BRICS International Competition Law and Policy Center, including its financing through the national budget, addressing with BRICS states an issue of its further transformation</p>	<p>Decree of the Government of the Russian Federation</p>	<p>September 1, 2022</p>	<p>FAS Ministry of Finance</p>

<p>into the international structure with effective financial and expert participation of partner countries.</p>			
<p>10. Establishing a uniform procedure for tenders in the field of realization of property, including property rights, obligatory in accordance with the legislation of the Russian Federation, in electronic form using Russian Federation official website to publish information on tenders in cooperation with electronic platforms, defined by the Government of the Russian Federation (except procedures, carried out under the legislation on bankruptcy).</p>	<p>Federal law</p>	<p>September 2022</p>	<p>FAS Ministry of Finance Ministry of Justice Ministry of Economic Development Ministry of Natural Resources and Environment Federal Treasury State Register Ministry of Agriculture Federal Agency for State Property Management</p>
<p>11. Developing set of measures aimed at ensuring non-discriminatory access to natural resources, including:</p> <ul style="list-style-type: none"> <li>– priority of natural resources distribution at online auctions;</li> <li>– expanded access of organizations with the required experience and financial resources to be potential users of areas of the unallocated subsoil reserve fund of federal significance located on the</li> </ul>	<p>Federal law Order of the Government of the Russian Federation</p> <p>Federal law Order of the Government of the Russian Federation</p>	<p>September 2022</p> <p>December 31, 2023</p>	<p>FAS Ministry of Natural Resources and Environment Ministry of Economic Development</p> <p>Ministry for Development of Russian Far East FAS Ministry of Natural Resources and Environment</p>

continental shelf of the Russian Federation.			
12. Developing and approving (while ensuring financing through federal budget) a set of actions aimed at formation of information space in the field of antimonopoly regulation, state regulation of prices (tariffs), merger control, trading activity with the assessment of the possibility of integration with regional and municipal information systems, including: ensuring information exchange between regulating bodies and regulated subjects via unified centralized information and analytics system; creation of "personal accounts" for regulated subjects, that enable data exchange with competitive authority, including filing deals or other merger control activity and obtaining results of their consideration in electronic form.	Decree of the Government of the Russian Federation	July 1, 2022	FAS
13. Ensuring online functioning of basic information portal on the implementation of the competition development state policy that enables automatic preparation of reports on the implementation of the	Decree of the Government of the Russian Federation	July 1, 2022	FAS Ministry of Economic Development

competition development arrangements by processing large volumes of data.			
14. Ensuring increased number of cases of establishing long-term tariffs for natural monopoly services based on the "inflation minus" principle.	Order of the Government of the Russian Federation	January 1, 2023	FAS Ministry of Energy
15. Ensuring creation of a unified accounting system of state and municipal preferences, provided in accordance with the Federal Law "On Protection of Competition", enabling evaluation of their effectiveness, maintenance of the unified register of state and municipal preferences, provided for economic entities, including small and medium-sized businesses, with the assessment of the possibility of integration with regional and municipal information systems.	Federal law Order of the Government of the Russian Federation	January 1, 2023	FAS
16. Ensuring expansion of the list of information on over-the-counter oil supply agreements send to the exchange to create larger volume of data on the abovementioned agreements and development of representative national oil indexes.	Report to the Government of the Russian Federation	January 1, 2023	FAS Ministry of Energy with the participation of Bank of Russia



17. Ensuring development of natural gas on-exchange tenders using services of commodity supply operators.	Report to the Government of the Russian Federation	January 1, 2023	FAS Ministry of Energy with the participation of Bank of Russia
18. Ensuring integration of automatic information system for detecting and proving agreements that restrict competition in tenders, taking into account digitalization of tender participants non-competitive practices.	Report to the Government of the Russian Federation	January 1, 2023	FAS
19. Scaling up on-exchange tenders of crude oil, as well as organization of auctions for concluding oil export agreements on exchange electronic platform with further futures contracts tenders on Urals and ESPO export sorts of oil.	Report to the Government of the Russian Federation	January 1, 2023	FAS Ministry of Energy Ministry of Economic Development with the participation of Bank of Russia
20. Drafting and approving action plan for the development of cooperation among BRICS member-states in the field of development and protection of competition, including on-exchange trade and restoration of conditions for competition in the Russian Federation in case of violation of antimonopoly legislation.	Report to the Government of the Russian Federation	January 1, 2023	FAS with the participation of Bank of Russia
21. Elaboration of the issue of the expediency of initiating amendments to the Annex No. 25 to the Treaty on the Eurasian Economic	Report to the Government of the Russian Federation	January 1, 2023	Ministry of Finance Ministry of Economic Development FAS

<p>Union in terms of securing the possibility of purchasing from a single source or from a single supplier (executor, contractor) in electronic format using an online store.</p>			
<p>22. Ensuring functioning of technology transfer centers for the implementation of antimonopoly requirements in the commission of cross-border actions and transactions of economic concentration, as well as in other cases in order to restore the conditions for competition in the Russian Federation in case of violation of antimonopoly legislation.</p>	<p>Report to the Government of the Russian Federation</p>	<p>January 1, 2023</p>	<p>FAS</p>
<p>23. Ensuring implementation of measures aimed at formation and development of organized (on-exchange) trade of goods, derivative financial instruments, underlying asset of which is a commodity, and which are included in the strategic directions for the development of Eurasian economic integration.</p>	<p>Report to the Government of the Russian Federation</p>	<p>January 1, 2023</p>	<p>FAS Ministry of Economic Development with the participation of Bank of Russia</p>
<p>24. Establishment of a unified procedure for submitting and receiving documents for</p>	<p>Order of the Government of the Russian Federation</p>	<p>January 1, 2023</p>	<p>Ministry of Construction, Housing and Utilities</p>

<p>technological connection to utility infrastructure networks (taking into account the characteristics of socially significant facilities) according to the "one contact" principle.</p>			FAS Ministry of Energy
<p>25. Development of a methodology for assessing by FAS of sectoral strategic planning documents (except territorial planning schemes of the Russian Federation and territorial planning schemes of constituent entities of the Russian Federation) in terms of the sufficiency of the measures provided for by these acts for the development of competition.</p>	Order of the FAS Russia	March 1, 2023	FAS Ministry of Economic Development
<p>26. Determining procedure for functioning of the information and analytical system for comparing prices for homogeneous goods, works, services in the field of the state defence order and in the civil sphere, including the formation and maintenance in this system of a catalog of goods (works, services) for state needs under the state defence order.</p>	Federal law Order of the Government of the Russian Federation	July 1, 2023 6 months upon entry into force of the federal law	FAS Ministry of Finance Ministry of Defence
<p>27. Ensuring legal regulation that provides for the unification and systematization of state and municipal preferences provided by</p>	Federal law	July 1, 2023	FAS

<p>transferring state or municipal property, other objects of civil rights or by providing property benefits, state or municipal guarantees, including the procedure for their provision.</p>			
<p>28. Ensuring introduction of amendments to the Code of Administrative Procedure of the Russian Federation and the Arbitration Procedure Code of the Russian Federation, securing the court jurisdiction of decisions on the establishment (change) of regulated prices (tariffs) by arbitration courts of the Russian Federation.</p>	<p>Federal law</p>	<p>July 1, 2023</p>	<p>FAS</p>
<p>29. Ensuring introduction of restrictions on financial organizations (their groups of persons) whose assets (total assets of financial organizations belonging to one group of persons) exceed the values established by the Government of the Russian Federation together with the Bank of Russia, transactions of economic concentration in relation to other financial organizations operating in the same financial services market, with the exception of cases provided for by acts of the President of the</p>	<p>Federal law</p>	<p>July 1, 2023</p>	<p>FAS Ministry of Finance with the participation of Bank of Russia</p>

Russian Federation and (or) the Government of the Russian Federation.			
30. Establishment of common approaches and principles of proportional access of financial organizations to receiving funds from budgets of various levels, as well as the provision of bank guarantees, depending on the assigned credit rating level according to the national rating scale.	Federal law	July 1, 2023	Ministry of Finance FAS with the participation of Bank of Russia
31. Establishment of exclusively declarative procedure for the participation of financial organizations in budget subsidy programs provided that such organizations comply with the general requirements for recipients of subsidies established by the Government of the Russian Federation, ban on targeted (individual) subsidizing of financial organizations in competitive markets, as well as the priority of payment by the state of subsidies upon the fact of providing financial services on preferential terms or distribution of state support funds based on the established by the Government of the Russian Federation maximum quota for participating organization.	Federal law	July 1, 2023	Ministry of Finance FAS with the participation of Bank of Russia

<p>32. Imposing restrictions on financial organizations (their groups of persons) whose assets (total assets of financial organizations included in one group of persons) exceed the values established by the Government of the Russian Federation together with the Bank of Russia, transactions of economic concentration in relation to non-financial organizations, including by establishing the possibility for the Government of the Russian Federation to determine together with the Bank of Russia the permissible period for holding stocks (shares), assets of such non-financial organizations, except for cases provided for by acts of the President of the Russian Federation and (or) the Government of the Russian Federation.</p>	<p>Federal law</p>	<p>July 1, 2023</p>	<p>FAS Ministry of Finance with the participation of Bank of Russia</p>
<p>33. Providing a legal basis for creation in the constituent entities of the Russian Federation of registers of economic entities, providing services for the organization of funerals, the provision of funeral services in accordance with the "one contact" principle on the basis of competition with the provision of persons</p>	<p>Federal law</p>	<p>July 1, 2023</p>	<p>Ministry of Construction, Housing and Utilities FAS</p>

<p>responsible for burials with full information about economic entities listed in such registers, including the cost of the funeral services they provide.</p>			
<p>34. Securing at the legislative level the responsibility to conclude transactions involving the transfer of rights of ownership, use, disposal of real estate, including land plots, organizations established or controlled by the state or municipalities, at an online auction using the official website of the Russian Federation for posting information about the auction in cooperation with electronic platforms determined by the Government of the Russian Federation.</p>	<p>Federal law</p>	<p>July 1, 2023</p>	<p>FAS Ministry of Finance Ministry of Economic Development Federal Treasury Federal Agency for State Property Management</p>
<p>35. Introduction of a ban on combining provision of ritual and medical services; provision of services for the arrangement of burial sites by organizations that maintain cemeteries, with the possibility of providing such services on a competitive basis in accordance with the laws of the constituent entities of the Russian Federation; provision of other funeral services exclusively on a competitive basis.</p>	<p>Federal law</p>	<p>July 1, 2023</p>	<p>Ministry of Construction, Housing and Utilities Ministry of Health FAS</p>

36. Ensuring the possibility for budgetary institutions to open bank accounts in order to place funds received for self-disposal of a budgetary institution from income-generating activities.	Federal law	July 1, 2023	Ministry of Finance FAS
37. Establishment of a 20% quota for small businesses in tenders for the installation and placement of advertising structures (outdoor advertising).	Federal law	July 1, 2023	FAS Ministry of Economic Development
38. Creation of possibility of online searching at single portal of state and municipal services of information about cemeteries, economic entities providing funeral services contained in the registers of such entities published on regional portals of state and municipal services.	Federal law	July 1, 2023	Ministry of Construction, Housing and Utilities Ministry for Digital Technology, Communication and Mass Media
39. Ensuring the implementation of the functionality of a specialized trading platform, which provides the possibility of holding closed auctions containing information constituting a state secret.	Report to the Government of the Russian Federation	January 1, 2024	FAS Federal Security Service Federal Service for Technical and Export Control Ministry of Finance
40. Establishment of uniform principles for state and municipal property accounting, as well as publishing data about it in online for public access.	Decree of the Government of the Russian Federation	January 1, 2024	Ministry of Finance Federal Agency for State Property Management FAS with the participation of Bank of Russia



41. Identification and registration of ownerless, unaccounted for, unregistered state property.	Report to the Government of the Russian Federation	January 1, 2024	Ministry of Finance Federal Agency for State Property Management FAS with the participation of Bank of Russia
42. Ensuring the implementation of measures aimed at the adoption of an international convention on combating cartels.	Report to the Government of the Russian Federation	January 1, 2024	FAS
43. Definition of the composition of federal property that does not meet the requirements for categorization of property intended for the exercise of state powers (non-core property).	Report to the Government of the Russian Federation	January 1, 2024	Ministry of Finance Federal Agency for State Property Management FAS
44. Conducting an assessment of sectoral strategic planning documents (except of territorial planning schemes of the Russian Federation and territorial planning schemes of constituent entities of the Russian Federation) in terms of the adequacy of the measures provided for by these acts for the development of competition and submission to the Government of the Russian Federation (as well as to Bank of Russia in terms of the strategic planning documents that relate to financial organizations)	Report to the Government of the Russian Federation (as well as to Bank of Russia in terms of the strategic planning documents that relate to financial organizations)	January 1, 2024	FAS Ministry of Economic Development Ministry of Finance with the participation of Bank of Russia

of proposals to amend them.			
45. Ensuring termination of state regulation of the activities of entities in certain areas in which conditions have been created for the development of competition (including ports and airports service) based on an analysis of the state of competition, as well as termination of state regulation of prices (tariffs) in competitive areas.	Report to the Government of the Russian Federation	January 1, 2024	FAS
46. Ensuring inclusion in exemplary principal educational programs of primary general and secondary general education of topics devoted to the state policy on the development of competition.	Report to the Government of the Russian Federation	January 2024	Ministry of Education
47. Establishment of competitive mechanism for admission of credit or other specialized financial institutions – agents for placement, redemption, exchange, servicing and refinancing of federal loan bonds for the population, as well as ensuring the possibility of selling these bonds to the population through the use of electronic platforms that provide remote interaction of financial organizations with consumers of financial services.	Order of the Government of the Russian Federation	July 1, 2024	Ministry of Finance FAS with the participation of Bank of Russia

<p>48. Ensuring transition to the interaction of subjects of urban relations with state bodies and local governments in a single digital environment for managing the life cycle of a capital construction object based on unified classifiers, formats and regulations for information exchange, taking into account the possibility of using information modeling technologies, with the determination of the possibility of integration with regional and municipal information systems.</p>	<p>Order of the Government of the Russian Federation</p>	<p>January 1, 2025</p>	<p>Ministry of Construction, Housing and Utilities Ministry for Digital Technology, Communication and Mass Media FAS Ministry of Economic Development</p>
<p>49. Ensuring the possibility of submitting and receiving documents for technological connection to all types of engineering and technical support networks in accordance with the "one contact" principle.</p>	<p>Order of the Government of the Russian Federation</p>	<p>January 1, 2025</p>	<p>Ministry of Construction, Housing and Utilities FAS</p>

[2] For Federal laws and acts of the Government of the Russian Federation – deadline for submission of a respective draft to the Government of the Russian Federation, for other types of documents – date of their issue, publication or submission to the Government of the Russian Federation.